

Message Text

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ACTION SNM-05

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 INRE-00
USIE-00 DEAE-00 CIAE-00 INR-07 IO-13 JUSE-00
NSAE-00 CTME-00 TRSE-00 OES-07 OMB-01 AID-05
HEW-04 DODE-00 L-03 AGRE-00 /058 W
-----008027 131725Z /44

O R 131606Z JAN 78
FM AMEMBASSY OSLO
TO SECSTATE WASHDC IMMEDIATE 5068
INFO AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY THE HAGUE
USMISSION USBERLIN
AMEMBASSY COPENHAGEN

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DEPARTMENT FOR S/NM

DEPARTMENT PASS WHITE HOUSE FOR ODAP - DOGOLOFF

E.O. 11652: N/A
TAGS: SNAR, NO
SUBJECT: NARCOTICS: VISIT OF DOGOLOFF TEAM

REF: STATE 7327

1. FOLLOWING IS IN REPLY TO QUESTIONS RAISED PARA 1 REFTEL.
 2. (A) PROBLEM AND RESPONSE. WHILE WE HAVE GOOD REASON TO BELIEVE NORWAY HAS LONG HAD A PROBLEM WITH A VARIETY OF DRUGS (INCLUDING AMPHETAMINES, HASHISH, AND MARIJUANA), IT IS ONLY THE RECENT APPEARANCE OF HEROIN IN SOME QUANTITY THAT HAS HEIGHTENED NATIONAL CONSCIOUSNESS OF THE PROBLEM. A DRAMATIC EVENT IN DECEMBER 1976 WHERE 16 KILOS OF HEROIN
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WERE SEIZED IN THE MIDST OF AN APPARENT TRANSSHIPMENT ATTEMPT, BROUGHT THE WHOLE QUESTION OF DRUG ABUSE IN NORWAY INTO SHARP FOCUS. SINCE THEN, ARTICLES HAVE APPEARED REGULARLY IN ALL OF OSLO'S DAILY PAPERS ADDRESSING ONE ASPECT OF THE PROBLEM OR ANOTHER, AND ALL OF THE PRESS ACCOUNTS HAVE TALKED ABOUT THE NEED FOR GOVERNMENT ACTION. THE STARTING

(PARLIAMENT) APPROVED A LAW PERMITTING WIRETAPPING IN CARCOTICS CASES (WITH STRICT CONTROLS) IN DECEMBER 1976, AND THE MINISTER OF JUSTICE, LOUISE INGER VALLE, ANNOUNCED PLANS TO INTENSIFY THE GOVERNMENT'S NARCOTICS CONTROL EFFORTS, INCLUDING UPGRADING POLICE CAPABILITIES, AND CLOSE COORDINATION BETWEEN POLICE, CUSTOMS AND IMMIGRATION OFFICERS, (B) ABUSE PATTERN. HASHISH IS THE MOST COMMON FORM OF ABUSE IN NORWAY WITH AN ESTIMATED 12,000-15,000 PERSONS AFFECTED, THE MAJORITY BETWEEN THE AGES OF 15-21. THE HASHISH CURRENTLY COMES FROM SWEDEN, DENMARK, PAKISTAN AND MOROCCO BY PLANE, BOAT OR VEHICLE AND SMUGGLED IN KILO LOT QUANTITIES. AN ESTIMATED 4,000-6,000 REGULAR USERS OF AMPHETAMINES ARE SPREAD THROUGHOUT NORWAY. THE FIGURE REPRESENTS A 100 PERCENT INCREASE IN ABUSERS OVER THE PAST TEN YEARS. THE AMPHETAMINE POWDER IS USUALLY SMUGGLED FROM HOLLAND OR SWEDEN AND WHOLESALERS AT 20,000 DOLLARS PER KILOGRAM WITH A PURITY OF 30 PERCENT PLUS. COCAINE HAS NOT APPEARED ON THE NORWEGIAN DRUG MARKET. THE NUMBER OF HEROIN ADDICTS OR HABITUAL ABUSERS IN NORWAY IS CURRENTLY ESTIMATED TO BE 500-1,000. IT SHOULD BE NOTED THAT NORWEGIAN OFFICIALS CONSIDERED THE HEROIN ABUSE PROBLEM NON-EXISTENT SIX TO EIGHT MONTHS AGO. THE MAJORITY OF HEROIN USERS ARE THOUGHT TO BE MALES BETWEEN THE AGES OF 17 TO 25, THE MAJORITY BEING FROM THE GREATER OSLO AREA. THE DRUG IS USUALLY INJECTED BUT OCCASIONALLY SMOKED WHEN MIXED WITH TABACCO.

(C) HEALTH AND MEDICAL RESOURCES.; TREATMENT FOR NARCOTICS LIMITED OFFICIAL USE

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ADDITIS IS PROVIDED BY NORWAY'S SOCIAL AND HEALTH MINISTRY

AND IS FUNDED BY THE GOVERNMENT. THE ESTIMATED 1,000 HARD DRUG ABUSERS IN NORWAY ARE TREATED IN ALL OF THE COUNTRY'S 108 PSYCHOLOGICAL CLINICS AND MENTAL HEALTH CARE CENTERS. (NORWAY SEPARATES DRUG ABUSERS FROM EACH OTHER WHILE UNDER CARE AND SCATTERS THEM AMONG OTHER PATIENTS.) PEOPLE SUBMIT VOLUNTARILY TO TREATMENT, IN ALMOST ALL CASES, WITHOUT REFERRAL FROM THE COURTS. THERE IS NO ESTIMATE OF HOW MANY ABUSERS ARE BEING TREATED FOR AMPHETAMINE.; HEROIN OR OTHER DRUG USAGE.

(D) TRAFFICKING PROBLEMS. HEROIN TRANSITING NORWAY IS BROUGHT VIA AIRCRAFT USUALLY IN FALSE BOTTOM SUITCASES. THESE FLIGHTS ORIGINATE FROM BANGKOK, THE SOURCE.; AND TRANSIT MOSCOW, HELSINKI, OR COPENHAGEN BEFORE ARRIVING AT OSLO'S FORNEBU AIRPORT. HOWEVER, CURRENT INTELLIGENCE INDICATES THAT COURIERS ARE ARRIVING AT OTHER SCANDINAVIAN COUNTRIES BY AIR AND ARE PROCEEDING TO NORWAY VIA BOAT AND/OR TRAIN BEFORE CONTINUING TO AMSTERDAM. HEROIN CONSUMED ON THE NORWEGIAN MARKET IS NORMALLY BROUGHT TO NORWAY FROM COPENHAGEN OR AMSTERDAM VIA BODY CARRIERS, PRIVATE

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AUTOMOBILE, COMMERCIAL PASSENGER SHIPS OR BY PLANE IN
QUANTITIES RANGING UP TO 20 GRAMS. THERE ARE NO KNOWN
PROCESSING FACILITIES, HOLDING AREAS OR TRANSSHIPMENTS
TO THE UNITED STATES FROM NORWAY.

(E) ENFORCEMENT CAPACITY. THIS IS NORWAY'S BIGGEST INTERNAL
PROBLEM IN COPING WITH THE NARCOTICS SITUATION. THE POLICE
FORCE IS SMALL, AND THE NUMBER OF OFFICERS TRAINED TO DEAL
WITH NARCOTICS OFFENDERS EVEN SMALLER. NORWAY HAS BEGUN TO
TAKE STEPS TO UPGRADE THE QUALITY OF ITS INVESTIGATIVE
TECHNIQUES AND IS TRAINING ADDITIONAL NARCOTICS OFFICERS.
TRAINING AND TECHNICAL ASSISTANCE IS THE MAJOR THRUST OF
US DEA'S PROGRAM IN NORWAY.

(F) FOREIGN ASSISTANCE. NORWAY DECIDED IN 1977 TO CONTRIBUTE
29 MILLION NORWEGIAN KRONER (US DOLLARS 5.4 MILLION)
FROM DEVELOPMENT AID FUNDS TO THE UNITED NATIONS FUND FOR DRUG
ABUSE CONTROL WHICH THE FUND WILL USE TO FINANCE THE UNFDAC
CROP SUBSTITUTION PROGRAM IN BURMA OVER THE NEXT FIVE YEARS.
NORWAY HAS BEEN A LEADER IN THIS AREA, AND FORMIN KNUT
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FRYDENLUND, A STRONG SUPPORTER OF INTERNATIONAL ACTION TO CONTROL DRUG ABUSE, USES HIS INFLUENCE TO ENCOURAGE OTHER NATIONS TO USE DEVELOPMENT FUNDS TO CONTROL DRUG PRODUCTION. (G) INTERNATIONAL COOPERATION. NORWAY'S RECORD IS EXCELLENT. IT HAS SHOWN LEADERSHIP IN UN, COUNCIL OF EUROPE AND NORDIC COUNCIL IN DISCUSSION OF DRUG PROBLEMS. NORWEGIAN OFFICIALS--POLICE, CUSTOMS, IMMIGRATION, ETC.--HAVE A GOOD RECORD OF COOPERATION WITH FOREIGN OFFICIALS. NORWAY IS A STRONG SUPPORTER OF AND SUBSTANTIAL CONTRIBUTOR TO UNFDAC.

2. ALL OFFICIAL EFFORTS IN NORWAY CONCERNED WITH DRUG ABUSE ARE CENTERED IN AND COORDINATED BY THE CENTRAL COUNCIL FOR NARCOTICS PROBLEMS (SENTRALRADET FOR NARKOTIKAPROBLEMER, PILESTRADET 59, OSLO, TELE 463850. STAFF DIRECTOR: (DR. KJETIL BENTZEN). MEMBERS OF THE COUNCIL INCLUDE PERSONNEL FROM THE MINISTRY OF HEALTH AND SOCIAL AFFAIRS, MINISTRY OF JUSTICE (NATIONAL POLICE AND IMMIGRATION), MINISTRY OF FINANCE (CUSTOMS), MINISTRY OF TRANSPORT (PORTS OF ENTRY), MINISTRY OF EDUCATION, MINISTRY OF LABOR, OSLO CRIMINAL POLICE (WHICH HAS NORWAY'S ONLY NARCOTICS POLICE UNIT). IN ADDITION, THE FOLLOWING PEOPLE ARE CONCERNED WITH CERTAIN ASPECTS OF THE NARCOTICS PROBLEM:

-- DR. OTTO STEENFELDT-FOSS,
DIRECTOR OF MENTAL HEALTH SERVICES;

-- MR. PAAL BOG
DIRECTOR-GENERAL
DEPARTMENT FOR INTERNATIONAL ECONOMIC AND SOCIAL
DEVELOPMENT,
MINISTRY OF FOREIGN AFFAIRS;

-- MRS. INGER LOUISE VALLE,
MINISTER OF JUSTICE;

-- MR. ELG ELGESEM,
FIRST STATE ADVOCATE;

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-- MR. BJORN HEGGELUND,
DEPUTY CHIEF CONSTABLE,
CRIMINAL POLICE HEADQUARTERS;

-- MR. PER CARLSON,
INSPECTOR OSLO POLICE;

-- MR. HERMAN BERGER,
DIRECTOR-GENERAL,
MINISTRY OF JUSTICE;

-- MS. RUTH RYSTE,
MINISTER OF SOCIAL AFFAIRS

3. ISSUES AND TALKING POINTS. (A) NORWEGIANS WOULD APPRECIATE HEARING ABOUT INSTITUTIONAL ARRANGEMENTS IN USG--ODAP, S/NM IN STATE, NIDA, ETC., BUT NOT INCLUDING ENFORCEMENT ACTIVITY--FOR DEALING WITH DRUG PROBLEMS;

(B) NORWEGIANS WOULD BE INTERESTED IN DISCUSSING POSSIBILITY
OF BILATERAL COOPERATION IN NONENFORCEMENT AREAS;

(C) NORWAY HAS PLAYED A VERY ACTIVE ROLE IN PROMOTING INTER-
NATIONAL COOPERATION ON DRUG PROBLEMS IN UN, COUNCIL OF EUROPE,
NORDIC COUNCIL, ETC.

-- YOU SHOULD NOTE NORWEGIAN ACCOMPLISHMENT;

-- YOU COULD ASK ABOUT NORWAY'S THINKING ON ADDITIONAL
POSSIBLE INTERNATIONAL COOPERATION;

(D) NORWAY IS ONE OF THE LARGEST CONTRIBUTORS TO AND
STRONGEST SUPPORTERS OF THE UNFDAC;

-- YOU SHOULD EXPRESS USG APPRECIATION FOR NORWEGIAN
SUPPORT OF THE FUND;

-- YOU COULD ASK NORWAY TO CONTINUE TO USE ITS
INFLUENCE TO ENCOURAGE OTHER NATIONS TO SUPPORT THE FUND.

4. PROGRAM RECOMMENDATIONS FOLLOW SEPTTEL.

5. CONTROL OFFICER FOR VISIT IS EMBASSY NARCOTICS CONTROL
COORDINATOR FSO JAMES P. DODD.

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